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Maistro Serhii, Doctor of Sciences (Public Administration), Professor, Head of the Department of Public Administration for Civil Defence of Educational, Research and Production Center of National University of Civil Defence of Ukraine, Kharkiv.

ORCID: 0000-0003-3035-4304.

Kropyvnytskyi Vitalii, Candidate of Technical Sciences (Ph.D.), Doctoral student of Educational, Research and Production Center of National University of Civil Defence of Ukraine, Kharkiv.

ORCID: 0000-0002-3527-7283.

Krykhtina Yuliia, Candidate of Economic Sciences (Ph.D.), Docent, Associate Professor at the Department of management and administration of Ukrainian State University of Railway Transport, Kharkiv.

ORCID: 0000-0002-6595-4759

Treskov Andrii, Candidate of Public Administration (Ph.D.), Doctoral student of Educational, Research and Production Center of National University of Civil Defence of Ukraine, Kharkiv.

ORCID: 0000-0001-9495-4806

**DIRECTIONS OF TRANSFORMATION OF STATE POLICY IN THE
CONTEXT OF THE NEED FOR SECTORAL INTEGRATION OF UKRAINE IN
THE BRANCHES AND SPHERES OF THE EUROPEAN UNION**

The article describes the peculiarities of the formation and implementation of state policy for the development of various branches and spheres in the context of European

integration of Ukraine. The degree of effectiveness of the Association Agreement between Ukraine and the European Union in various branches and spheres has been determined. The problematic aspects and contradictions of the state policy of development of various branches and spheres in the context of the implementation of the Association Agreement are highlighted. The ways of transformation of the state policy of development of various branches and spheres in the conditions of European integration of Ukraine are determined.

Key words: *public management and administration, state policy, civil protection, transport sector, energy sphere, European integration, Association Agreement between Ukraine and the EU.*

Problem setting. In modern conditions, there are practically no areas that would not be covered by European integration processes, and therefore, the list of issues on the agenda of Ukraine - the EU is growing every year. Ukraine's political and economic association and integration with the European Union depend on Ukraine's achievements in respecting common values, as well as on progress in implementing the Association Agreement between Ukraine, on the one hand, and the European Union, on the other [1].

The Association Agreement is a roadmap for Ukraine's reforms and an indicator of its progress towards high EU standards in relevant sectors and areas, including political, economic, legal, environmental, and civil protection, transport and energy.

Recent research and publications analysis. Such scientists as Artyomov I., Bakumenko V., Bar'yakhtar V., Bondarenko V., Chernikhova O., Kukhar V., Pal'shyn H., Viter D. and others have devoted their publications to the study of the peculiarities of the formation and implementation of state policy for the development of various branches and spheres in the context of European integration of Ukraine [2; 3; 7].

However, many issues concerning the transformation of state policy for the development of various branches and spheres in the context of Ukraine's European integration remain insufficiently studied.

Paper objective. The aim of the article is to determine the directions of

transformation of the state policy of development of various branches and spheres in the conditions of European integration of Ukraine.

Paper main body. In 2020, the results of the implementation of the EU-Ukraine Association Agreement were summed up: for 6 years (2015-2020) within the framework of the implementation of this Agreement and its monitoring, a significant amount of European legislation was adapted and intensive dialogue with the EU was built at various levels. various areas and areas of cooperation. The overall progress of the Association Agreement, according to the Pulse of the Agreement, is 54%, and in general in 2020 Ukraine has advanced in the implementation of its obligations by 10%.

The implementation of the Association Agreement between Ukraine and the EU provides for the implementation by our country of almost 8,000 measures within more than 2,000 tasks. All of them are defined in the information and analytical system "Pulse of the Agreement", which the Government uses to monitor the progress of Ukraine's commitments under the Agreement in general and in 24 areas (sectors) of cooperation, including: "Environment and Civil Protection"; "Transport, transport infrastructure, postal and courier services"; "Energy" [6].

Let's determine the overall progress of our country's implementation of the Agreement in 2015-2020 in certain areas.

Thus, according to the Report on the Implementation of the Association Agreement between Ukraine and the European Union for 2015-2020, insufficient progress is observed in the sector "Environment and Civil Protection" - 50%, and in recent years this figure has fallen below 30%.

At the same time, the Association Agreement between Ukraine and the EU provides for the implementation of our country 482 measures within 108 tasks for the sector "Environment and Civil Protection", which provide for the adoption at the state level of relevant laws and regulations by various branches of government - legislative and executive. The state authorities of Ukraine do not ensure full implementation of the Association Agreement at all major levels, as the overall progress of our country's implementation of the Agreement in 2015-2020 in the sector "Environment and Civil

Protection" in terms of tasks assigned to the Verkhovna Rada of Ukraine, amounted to only 57%, the Central Executive - 49%.

In the area of Transport, Transport Infrastructure, Postal and Courier Services, Ukraine also lags far behind the current timetable: overall progress since the entry into force of the EU-Ukraine Association Agreement for 2015-2020 was only 35%, although in the last two years this figure has risen slightly to 41-50%.

In general, the Association Agreement between Ukraine and the EU, which includes 544 measures within 124 tasks for the sector "Transport, transport infrastructure, postal and courier services", provides for the adoption at the state level of relevant laws and regulations by public authorities. It can be stated that the state authorities do not fully ensure the implementation of the Association Agreement at all major levels, as the overall progress of our country's implementation of the Agreement in 2015-2020 in the sector "Transport, transport infrastructure, postal and courier services" tasks assigned to the Verkhovna Rada of Ukraine amounted to only 11%, to the Central Executive Bodies - 37%, to other public authorities - only 8% [6].

In the sphere of "Energy", the overall progress of implementation since the entry into force of the Association Agreement between Ukraine and the EU for a certain period amounted to 45%, and in 2020 this figure fell to 37%. Unfortunately, public authorities do not fully ensure the implementation of the Association Agreement at all major levels, as the overall progress of our country's implementation of the Agreement in 2015-2020 in the energy sector in terms of tasks assigned to the Central Executive - amounted to 56 %, to the Verkhovna Rada of Ukraine - 40%, to other public authorities - only 34% [6].

Consider the directions of transformation of public policy in the context of European integration in the sector "Environment and Civil Protection" based on the implementation of the Association Agreement in 2015-2020 in selected areas.

In the area of "Environmental Management and Integration of Environmental Policy into Other Sectoral Policies" Ukraine needs to take into account the need for a strategic environmental assessment procedure in the development of state target programs, urban plans and more.

In the area of "Water quality and management of water resources, including the marine environment" in the future it is necessary:

- provide diagnostic monitoring of surface waters for 9 river basins of Ukraine;
- develop and upgrade state water monitoring laboratories, expand their capabilities for diagnostic and operational monitoring of surface waters;
- develop, approve and implement management plans for 9 districts of river basins of Ukraine;
- approve the Marine Environmental Strategy of Ukraine [3].

In the area of "Air Quality" at the state level it is necessary:

- develop and approve air quality improvement plans and short-term action plans for the area or agglomeration concerned;
- approve the procedure for locating observation points for air pollution in zones and agglomerations;
- adopt regulations on informing the public about the concentrations of arsenic, cadmium, mercury, nickel and polycyclic aromatic hydrocarbons in the air;
- ensure the technical re-equipment of existing posts and the creation of a new network of observations, allocate the necessary financial resources.

In the area of "Waste" at the state level it is necessary:

- adopt basic legislation in the sphere of waste management, as well as sectoral bills on packaging waste, mining waste, household waste, hazardous waste, including waste batteries and accumulators, electrical and electronic equipment, medical waste;
- develop and implement regional waste management plans.

In the sphere of "Industrial Pollution" in Ukraine it is necessary:

- adopt a bill on the prevention, reduction and control of industrial pollution, the introduction of an integrated permitting system;
- adopt a bill on state environmental control;
- approve the best available technologies and management methods for Ukrainian industries that have a significant impact on the environment.

In the area of "Climate change and protection of the ozone layer" at the state level

it is necessary:

- update the provisions of Annex XXXI to the Association Agreement, taking into account the ratification of the Paris Agreement by Ukraine;
- to approve the second nationally determined contribution to the Paris Agreement (IAB2) pursuant to Article 4 of the Paris Agreement;
- ensure that climate policy objectives are integrated into other public sector strategies and programs, taking into account its cross-cutting nature;
- ratify the Kigali Amendment to the Montreal Protocol on Substances that Deplete the Ozone Layer;
- approve the Strategy for Environmental Security and Adaptation to Climate Change until 2030;
- introduce a system of greenhouse gas emissions trading and a number of its integral components, in particular, develop a national plan for the allocation of emission quotas, introduce an appropriate permitting system, etc.

In the sphere of "Civil Protection" our state needs to adopt a draft Law of Ukraine "On Amendments to Certain Legislative Acts of Ukraine on High-Risk Objects" and bylaws aimed at its implementation [6].

Thus, the protection of population, territories, environment and property from emergencies, as well as protection of life and health of citizens of Ukraine from dangerous consequences of accidents and disasters of man-made, environmental, natural and military nature [4] is a necessary prerequisite and important component of further European integration of Ukraine.

Now we will consider the directions of transformation of public policy in the context of European integration in the sector "Transport, transport infrastructure, postal and courier services" based on the implementation of the Association Agreement in 2015-2020 in selected areas.

In the sphere of road transport, there is virtually no framework legislation that would ensure further promotion of reforms in this area, so it is necessary to ensure the adoption of the Verkhovna Rada of Ukraine the following bills:

- "On Amendments to Certain Legislative Acts of Ukraine Concerning the Introduction of Fees for the Use of Public Roads of State Importance";
- "On Amendments to the Budget Code of Ukraine on the introduction of tolls for the use of public roads";
- "On Amendments to Certain Legislative Acts of Ukraine Concerning the Regulation of the Market of Road Transport Services in Ukraine in order to bring it in line with the act of the European Union";
- "On Amendments to Certain Laws of Ukraine on Socially Important Services for the Carriage of Passengers by Road and Urban Electric Transport";
- "On Amendments to Certain Legislative Acts of Ukraine in the Sphere of Safety of Operation of Wheeled Vehicles;
- "On Amendments to Certain Legislative Acts of Ukraine (Regarding the Implementation of Legislation and Determination of the List of Administrative Services Provided by the Territorial Body of the Ministry of Internal Affairs of Ukraine)".

In the sphere of railway transport, it is necessary to ensure the adoption by the Verkhovna Rada of Ukraine of the draft law "On Railway Transport" [2].

In the sphere of maritime and inland water transport, it is necessary to complete the internal procedures required for the entry into force of the International Labor Organization Convention 2006 on Maritime Labor and Accession to the International Convention for the Control and Management of Ships' Ballast Water and Sediments. In addition, it is necessary to adopt the relevant bylaws and take appropriate organizational measures before the adopted Law of Ukraine "On Inland Water Transport". In view of the ongoing procedure for updating Annex XVII-5 to Section IV of the Association Agreement on Maritime Transport Services, a significant amount of the draft acts developed will need to be finalized in the light of new EU law.

In the sphere of "air transport" at the state level it is necessary not only to sign the Agreement between Ukraine and the EU on the Common Aviation Area and implement its content in full [2].

In the area of "transport policy" at the state level, it is necessary to accelerate the

discussion and adoption of bills: "On multimodal transport" and "On amendments to some legislative acts of Ukraine to bring them into line with EU legislation on dangerous goods".

With regard to the direction of "development of the trans-European transport network (TEN-T)", at the state level it is necessary to complete the procedure of including Ukraine's inland waterways in the regional map of TEN-T. To do this, it is necessary to ensure the inclusion of inland waterways in the indicative maps of TEN-T (1st stage - the Southern Bug and the Dnieper, 2nd stage - the Danube) [6].

Thus, the main result of the process of implementation of the Association Agreement between Ukraine and the EU in the sector "Transport, transport infrastructure, postal and courier services" are internal changes, improving the quality of life and security for Ukrainians. This is facilitated, in particular, by the implementation of European standards in the sphere of transport safety, environmental requirements and other reforms in the transport sector, which transfer the fundamental objectives of the Agreement to sectoral and operational levels and bring living standards closer to European [3].

Now we will consider the directions of transformation of the state policy of Ukraine in the conditions of European integration in the sector "Energy" following the results of implementation of the Association Agreement in 2015-2020 on the selected directions.

In the area of "Electricity Market" at the state level it is necessary to achieve the integration of energy markets of Ukraine and the EU, to reform the energy sector in order to implement the updated Annex XXVII to the Association Agreement.

In the sphere of renewable energy, Ukraine needs to continue implementing Directive 2009/28 / EU on the promotion of the use of energy produced from renewable energy sources.

Overcoming the crisis situation in the sphere of renewable energy, which has become a significant challenge for the country.

In the area of "Integration with ENTSO-E" at the state level it is necessary to ensure synchronization of the Ukrainian energy system with the European energy network ENTSO-E and its separation from the energy systems of Russia and Belarus, respectively

(Article 338, Annex XXVII to the Association Agreement). And also to adopt the Law of Ukraine "On Amendments to Certain Legislative Acts of Ukraine Concerning the Certification of the Transmission System Operator".

In the area of the Gas Market, our country needs to ensure full integration into the ENTSO-G gas transportation system.

In the sphere of "Nuclear Energy and Radiation Protection" at the state level it is necessary:

- to ensure further effective implementation of the approximate legislation and to reflect the changes in the law of the European Union in the energy legislation of Ukraine in terms of ensuring nuclear and radiation safety;

- to adopt the Law of Ukraine "On Amendments to the Law of Ukraine" "On the Use of Nuclear Energy and Radiation Safety" "Concerning an Expert on Radiation Protection" [6].

In general, the goal of Ukraine's state energy policy in the context of European integration is to ensure national energy security, large-scale reforms in the oil and gas and electricity sectors, nuclear energy, coal industry, energy efficiency and energy saving to introduce market mechanisms, equal rights and opportunities. market projects, protection of consumer and population rights, reduction of negative impact on the environment, etc. [2; 5].

In general, it should be noted that the implementation of the Association Agreement between Ukraine and the EU is not only amendments to existing national legislation, but the formation of a new state policy in the sphere of European integration, including in the areas of "Environment and Civil Protection"; "Transport, transport infrastructure, postal and courier services"; "Energy", and the main result should be internal changes, improving the quality of life and security for Ukrainians.

In addition, the strategy of further development of Ukraine in the context of formation and implementation of state policy in the context of European integration should be a systematic and comprehensive adaptation of the country to new conditions and challenges, improving the use of its existing potential. The task of state policy in the

context of the need for sectoral integration of Ukraine in the sphere and sphere of the European Union is the transition from the implementation of existing European Union policy to our country's participation in its formation (so-called European integration 2.0). In European Integration 2.0 it is necessary to comprehensively combine different European integration aspects of Ukraine's and EU rapprochement in various sectors and spheres, including civil protection, transport and energy, namely updating annexes to the Agreement, revising relevant parameters, achieving certain goals, etc. [6; 7].

Conclusions of the research and perspective of further development in this direction. Thus, the current state policy in the context of Ukraine's European integration is imperfect and needs to be transformed in accordance with the Association Agreement between Ukraine and the EU. Therefore, public authorities should focus on the full implementation of the Association Agreement and use all its opportunities to deepen sectoral integration with the EU in the sphere of civil protection. In the future, the quality and efficiency of the implementation of the Association Agreement will confirm Ukraine's commitment to irreversible pro-European democratic reforms and European values. That is why the process of Ukraine's European integration is irreversible and our state must constantly move towards Ukraine's full membership in the European Union, which will be the subject of further research.

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